



Utah Commission
on Criminal and
Juvenile Justice

2008 ANNUAL REPORT

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The Utah Commission on Criminal and Juvenile Justice (CCJJ) was created to:

- Promote broad philosophical agreement concerning the objectives of the criminal and juvenile justice system in Utah.
- Provide a mechanism for coordinating the functions of various branches and levels of government concerned with criminal and juvenile justice.
- Coordinate statewide efforts to reduce crime and victimization in Utah.

CCJJ Updates

Judicial Performance Evaluation Commission

During the 2008 General Session, the Legislature established the new Judicial Performance Evaluation Commission (JPEC) within CCJJ. JPEC was created to conduct evaluations of Utah's judges and, beginning with the 2012 elections, make recommendations on judicial retention. Commission members have been appointed and they have selected Joanne Slotnik as Director.

Mentally Ill Offender Initiative

Criminal and juvenile justice systems in the United States and Utah are being overwhelmed by

the growing numbers of mentally ill offenders. Our jails and prisons are becoming the "de facto" providers of mental health services across the country.

A committee with representation from all levels of the criminal justice and mental health systems was established to review and make recommendations concerning the interaction of people who suffer with mental illness from the criminal justice system.

Drug Offender Reform Act



The Drug Offender Reform Act (DORA) changes how the justice system handles offenders with a drug-related problem. Substance abusing offenders are identified so that judges have more information at sentencing. \$9 million was originally appropriated for FY'09 to provide assessment, treatment, and supervision for offenders with substance abuse problems. CCJJ and the Utah Substance Abuse and Anti-violence Coordinating Council are tasked with coordinating and evaluating the implementation of the program statewide.

During the first year of statewide implementation (FY'08), more than

800 offenders participated in DORA-funded treatment programs.

Utah End Meth Now Campaign



In 2007, Utah Governor Jon Huntsman, Jr., launched the \$2 million **End Meth Now** public awareness campaign, which was completed this year. This award-winning media campaign informed the public about the impact of methamphetamines on women in the state and stressed the possibility of treatment and recovery.

Juvenile Risk and Protective Factors

A new web-based tool was designed by the University of Utah Criminal Justice Center working with the Utah Board of Juvenile Justice to provide information on delinquency risk and protective factors by geographical area. The tool can be seen at www.juvenile.utah.gov.

Domestic and Sexual Violence Office

The Utah Domestic and Sexual Violence Office staffs two councils: the Utah Sexual Violence Council and the Child and Family Cabinet Council. It has initiated two new projects, the Domestic Violence Justice Work Group to look at

improving the judicial response for domestic violence victims and the Men's Anti-violence Network to encourage men and boys to live violence free.

Criminal Justice Research

CCJJ research staff completed three public opinion surveys during 2008: the biennial Utah Crime Victimization survey, Rape in Utah

2007, and Police Contacts with the Public. CCJJ works closely with the University of Utah Criminal Justice Center (CJC) to sponsor research relevant to the system.

Studies completed by the CJC in 2008 include the DORA pilot evaluation, sentence inflation, jail as a condition of probation, evaluation of the Salt Lake Mental Health Court, and use of

psychotropic medications with juvenile offenders.

Gang Taskforce

A new broad-based taskforce has been established to address emerging issues in gang violence in Utah. The taskforce will focus on both prevention and enforcement.

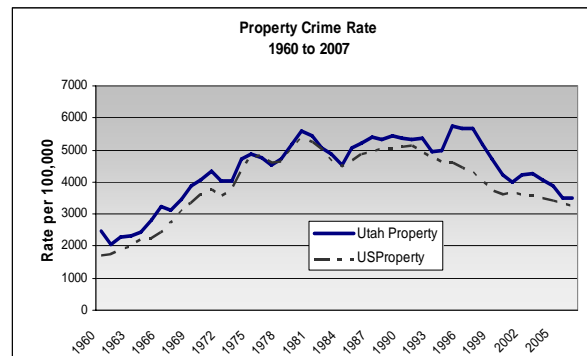
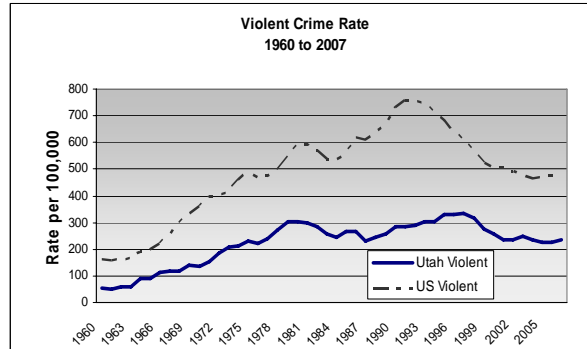
Crime in Utah

Utah and U.S. Index Crime Rate 1960 to 2007

Utah's index crime rate in 2007 was 3,735.1 per 100,000, reflecting a very small decrease when compared to 2006. Since its most recent peak in 1995, Utah's total index crime rate has consistently decreased, resulting in the lowest index crime rate since 1969. Index crimes include murder, rape, robbery, aggravated assault, burglary, larceny, motor vehicle theft, and arson. Over the past 40 years, Utah's index crime rate has paralleled the national index crime rate.

Utah and U.S. Violent Crime Rate 1960 to 2007

Utah's violent crime rate in 2007 was 234.8 per 100,000, a 4.6% increase over 2006. However, since its most recent peak in 1997, Utah's violent crime rate has decreased by almost 30%.



Historically, Utah's violent crime rate is well below the national rate. In 2007, Utah's violent crime rate was just over half the national rate of 466.9 per 100,000. The only violent crime category in which Utah exceeds the national rate is rape.

Comparing violent crime rates from 2006 to 2007, crime rates in all categories increase. Murder increased by 21.5%, rape increased by 0.7%, robbery increased by 9.9%, and aggravated assault increased by 3.5%.

Utah and U.S. Property Crime Rate 1960 to 2007

Utah's property crime rate in 2007 was 3500 per 100,000, a 0.5% decrease over 2006. Since its peak in 1995, Utah's property crime rate has consistently decreased, resulting in the lowest rate since 1969.

Utah's property crime rate has been similar to the national rate over the past four decades, with Utah's rate modestly higher than the national rate. The large gap between the two rates beginning in 1995 has narrowed considerably over the past seven years. However, Utah's property crime rate remained higher than the national rate in 2007.

Comparing property crime rates from 2006 to 2007, burglary increased by 1.9%, larceny decreased by 1.3%, and motor vehicle theft increased by 2.4%.

Boards and Commissions

Sentencing Commission
Board of Juvenile Justice
Substance Abuse and Anti-Violence Coordinating Council
Sexual Violence Council
Council on Victims of Crime
Crime Victim Reparations Board
Judicial Performance Evaluation Commission

Extraditions

CCJJ is the designated state agency responsible for coordinating out-of-state fugitive extraditions for state and local law enforcement agencies. CCJJ processes between 300 and 400 extraditions annually. During FY'08, CCJJ coordinated 313 extraditions at a cost of \$261,144.

Juvenile Justice Grant Programs

Title II Formula Grants

The Title II federal grant program, administered in Utah by CCJJ and the Utah Board of Juvenile Justice (UBJJ), provides funds to ensure Utah's continued compliance with the core requirements of the Juvenile Justice and Delinquency Prevention Act (JJDP). These grant funds also support the development of new prevention, diversion, treatment, rehabilitation and research programs targeting juvenile delinquency. In 2008, ten awards for juvenile justice projects were made throughout the state.

The disproportionate contact of minority youth with Utah's juvenile justice system remains a high priority along with the lack of programming for girls in the system. Funding for a Disproportionate Minority Contact (DMC) Coordinator was provided. The Coordinator ensures Utah's compliance with the JJDP core requirement to reduce the disproportional contact of minority

youth with the juvenile justice system. Several other programs were funded to divert minority youth earlier from the juvenile justice system. A number of gender-specific programs focusing on ethnic populations were also supported. Delinquency prevention projects in rural Utah also remained a priority.

Juvenile Accountability Block Grant (JABG)

JABG grants reduce juvenile offending through accountability-based programming. Utah's 2008 award of \$540,300 reflects an increase of \$46,800 from last year and a \$1,266,638 reduction from 2003 funding levels.

The program has again funded safety and management training for juvenile probation officers. Other projects include court program evaluation and improvement, motivational interviewing training for juvenile probation officers, and a juvenile court report card to the community. Funding was also provided to implement the first stages of

delinquency guidelines as identified by OJJDP and the National Association of Juvenile and Family Court Judges in the Third Judicial District. Again this year, Utah allocated additional resources for placements for Utah's most delinquent youth through Juvenile Justice Services.

Title V Community Delinquency Prevention Grants

The Title V grant program funds collaborative, community-based delinquency prevention efforts. Federal grant dollars for this program have diminished substantially over the past four years. This year, the Title V program provided a third and final year of funds to sustain a program in South Salt Lake City. This project provides after school programming for more than 300 youth at Granite Park Middle School. To receive funding, communities are required to form a Prevention Policy Board, conduct a thorough risk and resource assessment, and develop a three-year action plan.

Utah Byrne/JAG Grant

The U.S. Department of Justice awarded Utah \$2,408,812 in formula grant funding in FY2008 from the Justice Assistance Grant (JAG) program. The Utah JAG formula program is administered by CCJJ and allocated to units of state and local government along with private non-profit and faith-based organizations throughout the state. JAG grant awards are limited to criminal justice agencies and criminal justice service providers.

FY 2008 JAG formula funding was allocated to various criminal justice projects including: drug treatment, Internet crimes and ID theft, crime lab enhancements, forensic

training, criminal justice technology projects, electronic DUI citation project, cold case review project, a forensic education project, and numerous law enforcement equipment projects. In FY 2008 CCJJ awarded \$764,148 in JAG grant funding to Utah's multi-jurisdictional drug task forces.

Utah State Task Force Grant

The Utah Legislature passed H.B. 91 in 2007 creating the Law Enforcement Operations Account (LEOA). CCJJ is required to grant funds from the LEOA under the State Task Force Grant program (STFG). Grants are awarded to criminal justice service providers in order to address illicit drug use and other crime issues. The first

priority of the STFG grant program is to provide operational support for Utah's established multi-jurisdictional drug and crime task force units. CCJJ will allocate up to \$2.5 million annually (depending on available resources) to the task forces in order to meet this priority. STFG funding may also be used to enhance drug abuse prevention projects. In FY 2008 CCJJ awarded \$1,025,369 in STFG grant funding to Utah's multi-jurisdictional drug task force projects.

JAG and STFG Results

FY'08 JAG and STFG grants (along with funding from the State Asset Forfeiture Grant program) were used to assist 17 multi-

jurisdictional drug and crime task force projects serving 26 of Utah's 29 counties. Last year, Utah's task force projects produced the following results: 2,270 arrests and removal of 29 kilograms (kg) of cocaine, 20kg. of meth, 9,558 units of prescription medications, and 544kg. of marijuana. The task forces located and dismantled four meth labs and made 428 public drug education presentations.

State Crime Prevention Grant

Each year, the Utah Legislature appropriates monies to CCJJ for the State Crime Prevention Grant Program (SCPG). SCPG grants are awarded to governmental and non-governmental criminal justice service providers. The purpose of the program is to reduce and prevent crime in Utah communities.

CCJJ awarded \$200,000 in SCPG funding in FY'08 for crime prevention projects including: training for criminal justice professionals, community crime prevention projects that serve at-risk youth and parents and bullying/cyber-bullying prevention programs.

Utah Sexual Exploitation of Children Prevention Grant

In 2006, the Utah Legislature approved House Bill 170 - *Prosecution and Prevention of Child Pornography Offenses Amendments*. H.B. 170 established a one-time, \$1 million grant program to be administered by CCJJ. H.B.170 directs CCJJ to, "allocate and administer grants...for approved education programs to help prevent the sexual exploitation of children."

Beginning in January 2008, CCJJ awarded SECP grants to three service providers with a fourth provider receiving an award later

that same year. The 2008 awards marked the second year of operation for the SECP grant program. As of October 1, 2008, SECP projects had provided NetSmartz training to 75,998 youth (K-12), 2,710 teachers and criminal justice professionals, 1,223 parents and care givers and trained 145 NetSmartz trainers. The Utah Education Network developed a comprehensive Internet safety website know as NetSafeUtah. Additional information on NetSafeUtah and the NetSmartz programs can be found at: www.netsafeutah.org.

Utah State Asset Forfeiture Grant (SAFG)

In 2004 the Utah Legislature passed Senate Bill 175 making federal and state asset forfeiture available for use in criminal justice programs. CCJJ developed the State Asset Forfeiture Grant (SAFG) as a means of evaluating and distributing state forfeiture funds. SAFG grants are awarded to governmental agencies that provide criminal justice services. In FY 2008, CCJJ awarded approximately \$492,330 in SAFG grants—\$166,000 to the Davis County Drug Court Program, \$150,876 to two drug task force projects in Utah and Davis Counties, and \$175,454 awarded to fourteen state and local law enforcement agencies.

Justice Data Integration

Information systems contribute to every aspect of criminal justice. Utah's information technology is among the most advanced in the country. Utah is recognized as a leader in the coordination of information systems development and in the development of communication strategies to share data with our federal, state, and local partners.

The cornerstone of this effort is the Enterprise Service Bus (EBS) and the global justice XML standards which enable quicker development of integrated applications, enhance interagency work flow, and lead the way to the next level of integration. Using both state and federal money, Utah continues to work on this important project.

Utah Commission on Criminal and Juvenile Justice

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